



General Assembly

February Session, 2012

Raised Bill No. 5271

LCO No. 1178

01178_____ET_

Referred to Committee on Energy and Technology

Introduced by:
(ET)

AN ACT CONCERNING THE SITING COUNCIL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 16-50p of the general statutes is repealed and the
2 following is substituted in lieu thereof (*Effective July 1, 2012*):

3 (a) (1) In a certification proceeding, the council shall render a
4 decision upon the record either granting or denying the application as
5 filed, or granting it upon such terms, conditions, limitations or
6 modifications of the construction or operation of the facility as the
7 council may deem appropriate.

8 (2) The council's decision shall be rendered in accordance with the
9 following:

10 (A) Not later than twelve months after the deadline for filing an
11 application following the request for proposal process for a facility
12 described in subdivision (1) or (2) of subsection (a) of section 16-50i or
13 subdivision (4) of said subsection (a) if the application was
14 incorporated in an application concerning a facility described in
15 subdivision (1) of said subsection (a);

16 (B) Not later than one hundred eighty days after the deadline for
17 filing an application following the request for proposal process for a
18 facility described in subdivision (4) of [said] subsection (a) [.] of section
19 16-50i and an application concerning a facility described in subdivision
20 (3) of said subsection (a), provided the council may extend such [time
21 periods may be extended by the council] period by not more than one
22 hundred eighty days with the consent of the applicant; and

23 (C) Not later than one hundred eighty days after the filing of an
24 application for a facility described in subdivision (5) or (6) of [said]
25 subsection (a) of section 16-50i, provided the council may extend such
26 [time] period [may be extended by the council] by not more than one
27 hundred eighty days with the consent of the applicant.

28 (3) The council shall file, with its order, an opinion stating in full its
29 reasons for the decision. The council shall not grant a certificate, either
30 as proposed or as modified by the council, unless it shall find and
31 determine:

32 (A) Except as provided in subsection (c) of this section, a public
33 need for the facility and the basis of the need;

34 (B) The nature of the probable environmental impact of the facility
35 alone and cumulatively with other existing facilities, including a
36 specification of every significant adverse effect, including, but not
37 limited to, electromagnetic fields that, whether alone or cumulatively
38 with other effects, impact on, and conflict with the policies of the state
39 concerning [.] the natural environment, ecological balance, public
40 health and safety, scenic, historic and recreational values, forests and
41 parks, air and water purity and fish, aquaculture and wildlife;

42 (C) Why the adverse effects or conflicts referred to in subparagraph
43 (B) of this subdivision are not sufficient reason to deny the application;

44 (D) In the case of an electric transmission line, (i) what part, if any,
45 of the facility shall be located overhead, (ii) that the facility conforms to

46 a long-range plan for expansion of the electric power grid of the
47 electric systems serving the state and interconnected utility systems
48 and will serve the interests of electric system economy and reliability,
49 and (iii) that the overhead portions, if any, of the facility are cost
50 effective and the most appropriate alternative based on a life-cycle cost
51 analysis of the facility and underground alternatives to such facility,
52 are consistent with the purposes of this chapter, with such regulations
53 or standards as the council may adopt pursuant to section 16-50t,
54 including, but not limited to, the council's best management practices
55 for electric and magnetic fields for electric transmission lines and with
56 the Federal Power Commission "Guidelines for the Protection of
57 Natural Historic Scenic and Recreational Values in the Design and
58 Location of Rights-of-Way and Transmission Facilities" or any
59 successor guidelines and any other applicable federal guidelines and
60 are to be contained within an area that provides a buffer zone that
61 protects the public health and safety, as determined by the council. In
62 establishing such buffer zone, the council shall [take into
63 consideration] consider, among other things, residential areas, private
64 or public schools, licensed child day care facilities, licensed youth
65 camps or public playgrounds adjacent to the proposed route of the
66 overhead portions and the level of the voltage of the overhead portions
67 and any existing overhead transmission lines on the proposed route.
68 At a minimum, the existing right-of-way shall serve as the buffer zone;

69 (E) In the case of an electric or fuel transmission line, that the
70 location of the line will not pose an undue hazard to persons or
71 property along the area traversed by the line;

72 (F) In the case of an application that was heard under a consolidated
73 hearing process with other applications that were common to a request
74 for proposal, that the facility proposed in the subject application
75 represents the most appropriate alternative among such applications
76 based on the findings and determinations pursuant to this subsection;
77 [and]

78 (G) In the case of a facility described in subdivision (6) of subsection
79 (a) of section 16-50i that is (i) proposed to be installed on land under
80 agricultural restriction, as provided in section 22-26cc, that the facility
81 will not result in a material decrease of acreage and productivity of the
82 arable land, or (ii) proposed to be installed on land near a building
83 containing a school, as defined in section 10-154a, or a commercial
84 child day care center, as described in subdivision (1) of subsection (a)
85 of section 19a-77, that the facility will not be less than two hundred
86 fifty feet from such school or commercial child day care center unless
87 the location is acceptable to the chief elected official of the municipality
88 or the council finds that the facility will not have a substantial adverse
89 effect on the aesthetics or scenic quality of the neighborhood in which
90 such school or commercial child day care center is located; and

91 (H) That, for a facility described in subdivision (5) or (6) of
92 subsection (a) of section 16-50i, the council has considered the
93 manufacturer's recommended safety standards for any equipment,
94 machinery or technology for the facility.

95 (b) (1) Prior to granting an applicant's certificate for a facility
96 described in subdivision (5) or (6) of subsection (a) of section 16-50i,
97 the council shall examine, in addition to its consideration of
98 subdivisions (1) to ~~[(5)] (3)~~, inclusive, of subsection (a) of this section:
99 (A) The feasibility of requiring an applicant to share an existing
100 facility, as defined in subsection (b) of section 16-50aa, within a
101 technically derived search area of the site of the proposed facility,
102 provided such shared use is technically, legally, environmentally and
103 economically feasible and meets public safety concerns, (B) whether
104 such facility, if constructed, may be shared with any public or private
105 entity [which] that provides telecommunications or community
106 antenna television service to the public, provided such shared use is
107 technically, legally, environmentally and economically feasible at fair
108 market rates, meets public safety concerns, and the parties' interests
109 have been considered, [and] (C) whether the proposed facility would
110 be located in an area of the state which the council, in consultation

111 with the Department of Energy and Environmental Protection and any
112 affected municipalities, finds to be a relatively undisturbed area that
113 possesses scenic quality of local, regional or state-wide significance,
114 and (D) the latest facility design options intended to minimize
115 aesthetic and environmental impacts. The council may deny an
116 application for a certificate if it determines that (i) shared use under the
117 provisions of subparagraph (A) of this subdivision is feasible, (ii) the
118 applicant would not cooperate relative to the future shared use of the
119 proposed facility, or (iii) the proposed facility would substantially
120 affect the scenic quality of its location or surrounding neighborhood
121 and no public safety concerns require that the proposed facility be
122 constructed in such a location.

123 (2) When issuing a certificate for a facility described in subdivision
124 (5) or (6) of subsection (a) of section 16-50i, the council may impose
125 such reasonable conditions as it deems necessary to promote
126 immediate and future shared use of such facilities and avoid the
127 unnecessary proliferation of such facilities in the state. The council
128 shall, prior to issuing a certificate, provide notice of the proposed
129 facility to the municipality in which the facility is to be located. Upon
130 motion of the council, written request by a public or private entity
131 [which] that provides telecommunications or community antenna
132 television service to the public or upon written request by an interested
133 party, the council may conduct a preliminary investigation to
134 determine whether the holder of a certificate for such a facility is in
135 compliance with the certificate. Following its investigation, the council
136 may initiate a certificate review proceeding, which shall include a
137 hearing, to determine whether the holder of a certificate for such a
138 facility is in compliance with the certificate. In such proceeding, the
139 council shall render a decision and may issue orders [which] it deems
140 necessary to compel compliance with the certificate, which [orders]
141 may include, but not be limited to, revocation of the certificate. Such
142 orders may be enforced in accordance with the provisions of section
143 16-50u.

144 (c) (1) The council shall not grant a certificate for a facility described
145 in subdivision (3) of subsection (a) of section 16-50i, either as proposed
146 or as modified by the council, unless it finds and determines a public
147 benefit for the facility and considers neighborhood concerns with
148 respect to the factors set forth in subdivision (3) of subsection (a) of this
149 section, including public safety.

150 (2) The council shall not grant a certificate for a facility described in
151 subdivision (1) of subsection (a) of section 16-50i, [which] that is
152 substantially underground or underwater except where such [facilities
153 interconnect] facility interconnects with existing overhead facilities,
154 either as proposed or as modified by the council, unless it finds and
155 determines a public benefit for [the facility, in the case of such facility
156 that is] a facility substantially underground [, and] or a public need for
157 [such facility, in the case of such facility that is] a facility substantially
158 underwater.

159 (3) For purposes of [subparagraph (A) of this subdivision] this
160 section, a public benefit exists [if such] when a facility is necessary for
161 the reliability of the electric power supply of the state or for the
162 development of a competitive market for electricity and a public need
163 exists [if such] when a facility is necessary for the reliability of the
164 electric power supply of the state.

165 (4) Any application for an electric transmission line with a capacity
166 of three hundred forty-five kilovolts or more that is filed on or after
167 May 1, 2003, and [that] proposes the underground burial of such line
168 in all residential areas and overhead installation of such line in
169 industrial and open space areas [affected by such proposal] shall have
170 a rebuttable presumption of meeting a public benefit for such facility if
171 the facility is substantially underground [,] and meeting a public need
172 for such facility if the facility is substantially above ground. Such
173 presumption may be overcome by evidence submitted by a party or
174 intervenor to the satisfaction of the council.

175 (d) If the council determines that the location of all or a part of the

176 proposed facility should be modified, it may condition the certificate
177 upon such modification, provided the municipalities [, and persons
178 residing or located in such municipalities,] affected by the modification
179 and the residents of such municipalities shall have had notice of the
180 application [as provided in] pursuant to subsection (b) of section 16-
181 50l.

182 (e) In an amendment proceeding, the council shall render a decision
183 [within] not later than ninety days [of] after the filing of the application
184 or adoption of the resolution initiating the proceeding. The council
185 shall file an opinion with its order stating its reasons for the decision.
186 The council's decision shall include the findings and determinations
187 enumerated in subsection (a) of this section which are relevant to the
188 proposed amendment.

189 (f) [A] The council shall serve a copy of the order and opinion issued
190 therewith [shall be served] upon each party and publish a notice of the
191 issuance of the order and opinion [shall be published] in such
192 newspapers as will serve substantially to inform the public of the
193 issuance of such order and opinion. The name and address of each
194 party shall be set forth in the order.

195 (g) In [making its decision as to] deciding whether [or not] to issue a
196 certificate, the council shall in no way be limited by [the fact that] the
197 applicant [may] already [have] having acquired land or an interest
198 therein for the purpose of constructing the facility [which] that is the
199 subject of its application.

200 (h) For purposes of this section, a public need exists for an energy
201 facility if such facility is necessary for the reliability of the electric
202 power supply of the state.

203 (i) For a facility described in subdivision (1) of subsection (a) of
204 section 16-50i, with a capacity of not less than three hundred forty-five
205 kilovolts, [or greater, there] the presumption shall be [a presumption]
206 that a proposal to place the overhead portions, if any, of such facility

207 adjacent to residential areas, private or public schools, licensed child
208 day care facilities, licensed youth camps or public playgrounds is
209 inconsistent with the purposes of this chapter. An applicant may rebut
210 this presumption by demonstrating to the council that [it] burying the
211 facility will be technologically infeasible. [to bury the facility.] In
212 determining such infeasibility, the council shall consider the effect of
213 burying the facility on the reliability of the electric transmission system
214 of the state and whether the cost of any contemplated technology or
215 design configuration may result in an unreasonable economic burden
216 on the ratepayers of the state.

217 (j) Upon a motion of a party or intervenor or a council
218 determination that any party or intervenor relating to a facility
219 described in subdivision (5) or (6) of subsection (a) of section 16-50i has
220 intentionally omitted or misrepresented a material fact in the course of
221 a council proceeding, the council may, by majority vote, request the
222 Attorney General to bring a civil action against such party or
223 intervenor. In any such action, the Attorney General may seek any
224 legal or equitable relief the Superior Court deems appropriate,
225 including, but not limited to, injunctive relief or a civil penalty of not
226 more than ten thousand dollars and reasonable attorney fees and
227 related costs.

228 Sec. 2. Section 16-50gg of the general statutes is repealed and the
229 following is substituted in lieu thereof (*Effective July 1, 2012*):

230 When notifying a municipality pursuant to section 16-50l, as
231 amended by this act, of an application for a telecommunications tower
232 in said municipality, the Connecticut Siting Council shall request that
233 the municipality provide to said council, within thirty days, any
234 location preferences or criteria for the siting of said
235 telecommunications tower. The council may consider regional location
236 preferences from neighboring municipalities.

237 Sec. 3. Subsection (b) of section 16-50bb of the general statutes is
238 repealed and the following is substituted in lieu thereof (*Effective from*

239 *passage*):

240 (b) Payments from the account shall be made upon authorization by
241 the State Treasurer. An application for reimbursement shall be
242 submitted not later than sixty days after [receipt of an application for a
243 proposed facility] the conclusion of a certification proceeding, except
244 for a facility described in subdivisions (5) and (6) of subsection (a) of
245 section 16-50i, to each municipality entitled to receive a copy of such
246 application under section 16-50l, as amended by this act, in order to
247 defray expenses incurred by such municipalities in participating as a
248 party to a certification proceeding, except for a proceeding on an
249 application for a facility described in subdivision (5) or (6) of
250 subsection (a) of section 16-50i. Any moneys remaining [at the end of
251 such proceeding] after payments to municipalities in accordance with
252 this section shall be refunded to the applicant in even amounts. Where
253 more than one municipality seeks moneys from such account, the
254 council shall evenly distribute such moneys among the municipalities.
255 No municipality may receive moneys from the account in excess of
256 twenty-five thousand dollars. No municipality may receive moneys
257 from the account in excess of the dollar amount such municipality has
258 expended from its own municipal funds. [A municipality that has
259 received moneys from the account in excess of the costs it incurred in
260 participating in the certification proceeding, as determined by the
261 council, shall refund such excess moneys to the account upon the
262 conclusion of such proceeding.]

263 Sec. 4. Section 16-50l of the general statutes is amended by adding
264 subsection (g) as follows (*Effective from passage*):

265 (NEW) (g) (1) For a facility described in subdivision (6) of
266 subsection (a) of section 16-50i, at least ninety days before filing an
267 application with the council, the applicant shall consult with the
268 municipality in which the facility is proposed to be located and with
269 any other municipality required to be served with a copy of the
270 application under subdivision (1) of subsection (b) of this section.

271 Consultation with such municipality shall include, but not be limited
272 to, good-faith efforts to meet with the chief elected official of the
273 municipality or such official's designee. At the time of the consultation,
274 the applicant shall provide the municipality with any technical reports
275 concerning the need for the facility, including a map indicating the
276 area of need, the location of existing surrounding facilities, a detailed
277 description of the proposed and any alternate sites under
278 consideration, a listing of other sites or areas considered and rejected,
279 the location of all schools near the proposed facility, an analysis of the
280 potential aesthetic impacts of the facility on said schools, as well as a
281 discussion of efforts or measures to be taken to mitigate such aesthetic
282 impacts, a description of the site selection process undertaken by the
283 prospective applicant and the potential environmental effects of the
284 proposed facility. The applicant shall also provide copies of such
285 technical reports to such municipality's planning commission, zoning
286 commission or combined planning and zoning commission and inland
287 wetland agency.

288 (2) Not later than sixty days after the initial municipal consultation
289 meeting, the municipality, in cooperation with the applicant, may hold
290 a public information meeting. If the municipality decides to hold a
291 public information meeting, the applicant shall be responsible for
292 sending notice of such meeting to each person appearing of record as
293 an owner of property which abuts the proposed or alternate facility
294 locations and for publishing notice of such meeting in a newspaper of
295 general circulation in the municipality at least fifteen days before the
296 date of the public information meeting.

297 (3) The municipality shall present the applicant with proposed
298 alternative sites, which may include municipal parcels, for its
299 consideration not later than thirty days after the initial consultation
300 meeting. The applicant shall evaluate these alternate sites presented as
301 part of the municipal consultation process and include the results of its
302 evaluations in its application to the council. The applicant may present
303 any such alternatives to the council in its application for formal

304 consideration.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>July 1, 2012</i>	16-50p
Sec. 2	<i>July 1, 2012</i>	16-50gg
Sec. 3	<i>from passage</i>	16-50bb(b)
Sec. 4	<i>from passage</i>	16-50l

Statement of Purpose:

To make changes to the Connecticut Siting Council's procedures, including those related to the siting of certain facilities.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]